

# ACTION PLAN 2022 – 2026 Network of practitioners working on fiscal transparency in sectors of social and economic rights of citizens







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#### INTRODUCTION

Network of practitioners working on fiscal transparency in sectors of social and economic rights of citizens (the Network) consists of 11 CSO from Albania, Kosovo, Montenegro, North Macedonia, Romania, and Serbia, presented in the table below:

Network of	CSO
practitioners from	
Albania	1. Qendra Për Advokim
Kosovo	2. <u>Labyrinth Center</u>
Montenegro	3. <u>Juventas</u>
North Macedonia	4. (20+) Romano Chachipe
	5. <u>ESE</u>
	6. Kham Delcevo
	7. Станица ПЕТ
Romania	8. ROMAJUST – Asociatia Juristilor Romi - Prima pagina
Serbia	9. <u>Europolis – Centar za razvoj demokratskog društva</u>
	10. Media Education Centre
	11. GAJP - Grupa za analizu i kreiranje javnih politika

During the two-day workshop, held in Ohrid, N. Macedonia in June 2022, the abovementioned organizations developed the action plan for **defining the issues** related to transparency of institutions, inclusion, and participation of stakeholders, and fiscal and budget challenges for improving the access to public health services, labor market, and social protection, with focus on vulnerable/marginalized groups. For each of these three areas, organizations developed one key priority issue in order to define the joint actions and approaches for addressing the identified priorities in the areas of transparency of institutions, inclusion, and participation of stakeholders, and fiscal and budget challenges. Further, during the workshop organizations identified their strengths and weaknesses for addressing the identified priorities in the above-mentioned areas, and accordingly proposed the activities for sharing knowledge and capacity buildings within the network essential for strengthening their joint efforts, which seem essential components for strengthening their joint efforts.

The action plan presented in this document foresees activities that need to be addressed in the longer period, and a six months action plan is presented in a separate document.

This document can serve as a starting point for defining the long-term strategy of the Network, and for identifying the potential areas of work for developing the regional programs.

### ACCESS TO PUBLIC HEALTH SERVICES with a focus on vulnerable/marginalized groups

#### **Priority:**

- 5 A Availability, accessibility, adequacy, affordability, and appropriateness of primary health care in rural areas<sup>1</sup>
- Increased coverage of primary health care doctors (family doctors, gynecologists, pediatricians) in rural and poor areas
- Improve the access to the medical care system for Roma

Problem Area	Transparency	Inclusion/participation	Fiscal/Budget
<b>Problems defined</b>	distance of households from	Local residents and vulnerable groups	- limited resources – no resources to
in the Problem	the primary health care	do not participate in launching	build primary health care institutions
Area	institution (temporal and	initiatives (they do not have the	-unpredictable inflow of funds –
	spatial)	capacity) to address this problem	distribution of funds is based on the
	unavailability of relevant data	• lack of consultative mechanisms –	advocating powers of the local
	about primary health care	distance households need support for	municipalities
	• data is not free of charge	advocating	- distribution of funds based on the
	• no information about the	Lack of interest of the relevant	political affiliation of the municipality
	number of	institutions on a national and local	The local government should
	places/municipalities without	levels to include communities in the	allocate a budget to increase the
	primary health care	decision-making process for health	primary health care coverage
	No sufficient data regarding	care	<ul> <li>Insufficient funds for subsidies</li> </ul>
	the project rural doctor	Family doctors are not allowed to	for doctors working in these
	<ul> <li>No transparency for subsidies</li> </ul>	accept people without health insurance	areas
	for doctors that should work in	into the medical care system	
	rural and poor areas	People need to know their rights	How we can find if family medics
	<ul> <li>Lack of information about the</li> </ul>		receive a budget for persons without
	budget of family doctors (only		insurance
	the total budget is available).		
Actions to take	1. Look at the EU project	<ul> <li>Motivation package for population</li> </ul>	1. Monitoring budget state,
for addressing the	Medical Deserts similar	(hygienic packages like soap, dental	municipal (and regional in
problems	objective already implemented	sets, etc.)	Romania)
	in other countries	MoH, Red Cross, Directory of Public	2. Analyze budget
	2. In Sept 2022, research on the	Health for <b>Screening caravan</b> for free	3. Present budget
	access and quality of service of	services for pulmonary disease, cancer	<b>4.</b> Advocating for budget for

	PHC in rural and Roma communities in 2 municipalities of NM, Serbia & Romania.  3. Identification of rural communities with/without MD, FM, and facilities and amenities  4. Request from HIF and MoH for data on availability. of PHC (MDs in NM, family doctors)  5. Analyze data  6. Present the results to the Medical Assistant Communautaire and Health Mediator  7. Make a plan on how to advocate for regular publishing of disaggregated data for the targeted population (Roma)	<ul> <li>Ask Health Mediators and NGOs experts to make 30 minutes of education on the information of rural and Roma population on health rights (e.g., how to get health insurance, how to get emergency treatment, what means emergency, how and where to make complaints if a case of discrimination or low quality of services).</li> <li>Ask Health Mediators and NGO experts to make a campaign (30-sec spot, film, etc.) to advocate with local municipalities and other authorities on the information of rural and Roma population health rights and cases of discrimination or low quality of health care.</li> <li>Present the rights of Roma population and empower Roma and rural population to advocate</li> <li>Ask for feedback</li> <li>Confirm participation</li> </ul>	targeted services – primary care services and emergency services from MD, and family doctors.  5. Advocate with local municipalities and other authorities
Timeline	<ul> <li>6 months of action:</li> <li>agree on the indicators,</li> <li>identify communities</li> <li>ESE undertaken survey in NM</li> <li>MEC / medical deserts in Serbia</li> </ul>	<ul> <li>6 months of action:</li> <li>identify rights for which need to advocate</li> <li>plan communication and education</li> </ul>	Identify common tools for budget monitoring and advocacy on a local level

Tools/Methods	<ul> <li>Methodology of the EU project Medical deserts         www.ahead.health</li> <li>Methodology of ESE research use open data, design and use surveys and questionnaires for focus groups and interviews</li> <li>Undertake data research at the municipality level / ask authorities and municipality</li> <li>Request financial data from Health Insurance Fond and MoH= data on subsidies and budget for MD and FD in a rural areas, for Roma people, and for people who are not insured.</li> </ul>	<ul> <li>Monitoring in the targeted population (ESE)</li> <li>Methodology for Social Accountability (ESE)</li> </ul>	<ul> <li>Methodology for monitoring budget and program implementation of Ministry of Health</li> <li>Share the survey tools</li> </ul>
Local Yes/No Responsible?	ESE, MEC, Romajust, Romano cacipe	ESE, MEC, Romajust, Romano Cacipe, communities, and other partners	ESE, MEC, Romajust, Romano Cacipe, communities, and other partners
Regional Responsible	NM- ESE	NM- ESE	NM-ESE
Provide capacity building?	<ul> <li>Share the survey tools ESE</li> <li>undertake research ESE,         RomaJust, and Roma cacipe</li> <li>analysis, interpretation MEC</li> <li>mapping, MEC</li> <li>visualization MEC,         Montenegro</li> <li>Present data to the institution</li> </ul>	<ul> <li>Motivation package</li> <li>Screening caravan</li> <li>make 30 minutes of education (Serbia, Tamara)</li> <li>spot, film, etc.</li> <li>Barometer indicators at ESE/COPASAH web platform</li> </ul>	• Share the tools

<sup>&</sup>lt;sup>1</sup>Levesque JF, Harris MF, Russell G. Patient-centred access to health care: conceptualising access at the interface of health systems and populations. Int J Equity Health. 2013 Mar 11;12:18. doi: 10.1186/1475-9276-12-18. PMID: 23496984; PMCID: PMC3610159.

ACCESS TO LABOR MARKET with a focus on vulnerable/marginalized groups			
Priority: Increased coverage with readmission programs (requalification, trainings, startup, etc.) with a focus on Roma emigrates.			
Problem Area	Transparency	Inclusion/participation	Fiscal/Budget
Problems defined in the Problem Area	<ul> <li>No official data on how many Roma individuals came from emigration in the country.</li> <li>No data on how many emigrants are registered as unemployed</li> <li>There are no clear procedures of how they are mapped, targeted, involved, etc.</li> <li>No data on how much funds are spent for readmission.</li> </ul>	No mechanism for consultation, development programs, or employment with a focus on Roma emigrants.	No specific budget for employing Roma emigrants
Actions to take Think of actions that would address the problems	<ol> <li>Identifying the accurate number of Roma emigrants that came back to the countries</li> <li>Conducting policy analysis in order to identify the procedures and programs.</li> <li>Conducting budget and program analysis in order to identify how much funds were spent and how many people were involved (if no data then we will ask for a list of people from the Roma population covered and see if they are in our communities).</li> <li>Identifying other organizations working on this issue.</li> </ol>	Organize one event (zoom) to discuss the issue with other CSOs and responsible institutions and come with recommendations.	<ol> <li>Same as activity 3 in the transparency section.</li> <li>Organize one advocacy event to promote the findings from the program and budget analysis.</li> </ol>

Timeline	<ol> <li>September – December</li> <li>September 2022 –</li> <li>September 2023</li> <li>January – June 2023</li> <li>September – December</li> </ol>	1. September – December 2022	1. January – June 2023
Tools/Methods	1. Request for information from MOI and MLSP. (Community House) 2. Request for information and desk analysis (policies from MLSP) (KHAM) 3. Request for information and desk analysis on the programs and reports adopted and executed. (MLSP) (ESE, all will send and o the analysis) 4. Analyzing collected data. (ESE, all will apply) 5. Preparation of final report. (ESE, Europolis, Community House, KHAM) 6. Contacts with others and internet search. (ESE, Europolis, Community House, KHAM)	Facilitation of the event and preparation of conclusions and recommendations (Europolis)	1. Facilitation of the event and preparation of conclusions and recommendations (Europolis)
Local Yes/No Responsible?	ESE, KHAM, Europolis, Community House	Europolis	Europolis
Regional Responsible	North Macedonia, Serbia, and Albania	Serbia	Serbia

<b>Provide capacity</b>	Sharing tools for conducting	* *	Support in the facilitation of the
building?	budget and policy analysis.	event and inviting speakers and guests.	event and inviting speakers and guests.
	<ul> <li>Support in conducting FOI</li> </ul>		
	procedures.		
	Tools for data		
	interpretation.		

## SOCIAL PROTECTION with a focus on vulnerable/marginalized groups

**Priority:** Strengthening the capacity of Police for anti-repressive treatment towards persons at risk of social exclusion (especially on the person

who use drugs and Roma people)

who use drugs and R	who use drugs and Roma people)				
Inclusion/	Transparency	Inclusion/participation	Fiscal/Budget		
Participation					
Problems defined	"Discrimination against drug users	• Violation of the rights of a person	Nonexistent of an official		
in the Problem	in Southeast Europe" posted on	at risk of social exclusion during contact	school/university program on the proper		
Area	DPNSEE website	with the police, by police officers	treatment of police officers towards		
			human rights of persons at risk of social		
	No official data on the repressive	• Uninformed community on their	exclusion.		
	treating the Roma community, by	rights during contact with police			
	police.		<ul> <li>Lack of training for police</li> </ul>		
		<ul> <li>Decreased respect for the dignity</li> </ul>	officers to work with specific groups		
		of the personality of persons – members	such as persons at risk of social		
		of community by police officers	exclusion		
		Persons are not encouraged to			
		report the problem	<ul> <li>Limited access to support</li> </ul>		
			programs for people at risk and low		
			impact of their implementation		
Actions to take	Measure stigma index in the	<ul> <li>Advocating for a clearly defined</li> </ul>	Singing the Memorandum of		
Think of actions	population	legal and normative framework regarding	cooperation or Memorandum of		
that would address		the treatment of persons at risk by the	understanding between NGO and Police		
the problems	<ul> <li>Monitoring situation of</li> </ul>	police	Academy		
	police treating drug users analysis				
	and case study in a period of 1 year	Making campaigns on right-info	Establishing well cooperation		
		(publications, SM activity, info days, info	with teachers of Police Academy		
	Desk research on the	caravans) adapted to target groups	arranged on subject Human Rights and		
	situation in 2 years before.		providing for them study visit for		
	(Conducted by Kosovo, Serbia, and	• Including profession "Associate	learning examples well practices around		
	Montenegro)	in Social Inclusion" in action and	the world.		
		advocating for including this profession			
		in the National Framework of	Advocating for adopting/making		

		Establishing the contact line for reporting problems managed by NGOs with the long-term goal of persons to be institutionalized	school curriculum regarding promoting human rights of persons in risk of social exclusion.  • Conducting training on sensibilization working with the community by NGO for police officers.  • Conducting cost-benefit analyses on completed projects and research on the needs of target groups and making a report with recommendations.
Timeline	12 months	12 months	12 months
Tools/Methods	<ul> <li>Focus groups</li> <li>Interviews</li> <li>Questionnaire</li> <li>Content analyses</li> <li>Request for free access to information</li> </ul>	<ul> <li>Peer making the content for infomaterial</li> <li>Legal framework analyses</li> </ul>	- Project funding searching ☺
Local Yes/No	National	National	National
Responsible?	(Serbia, Montenegro, and Kosovo)	(Serbia, Montenegro, and Kosovo)	(Serbia, Montenegro, and Kosovo)
Regional	<ul> <li>Serbian organization will</li> </ul>	<ul> <li>Montenegro will make the</li> </ul>	Kosovo will sign the
Responsible	share the methodology	printing publication	Memorandum with Police Academy
Provide capacity building?	YES	YES	YES